

Message Text

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FM SECSTATE WASHDC

TO WHITE HOUSE PRIORITY

C O N F I D E N T I A L STATE 122596

TOSEC 33

E.O. 11652:GDS

TAGS: PFOR

SUBJECT: CSCE TALKS AT GENEVA: JUNE 3-7

WHITE HOUSE PLEASEPASS USDEL SALZBURG

1. DESPITE PROGRESS ON SOME PERIPHERAL CSCE SUBJECTS, TOTAL DEADLOCK CONTINUED AT GENEVA ON THE KEY AREAS OF MILITARY SECURITY AND BASKET 3. SOME EASTERN DELEGATIONS PROPOSED OPENING DRAFTING ON A FINAL DECLARATION FOR FOLLOW-UP BUT WESTERN REPRESENTATIVES REJECTED THIS AS POINTLESS SINCE CSCE WAS MAKING NO PROGRESS. MEANWHILE, PARTICIPANT STATES AGREED TO A NEW WORK SCHEDULE EXTENDING STAGE II TO JULY 12 -- DATE BY WHICH GENEVA TALKS SHOULD BE COMPLETED, SOVIETS CLAIM -- AND TO A SPECIAL COORDINATING COMMITTEE SESSION JUNE 28 TO DISCUSS STAGE III POSSIBILITIES. SPECULATION IS INCREASING THAT SOVIET DILATORY TACTICS MAY BE DESIGNED TO BUILD PRESSURES FOR FINAL RESOLUTION OF
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CSCE PROBLEMS THROUGH HIGH LEVEL BILATERAL CONTACTS,

ESPECIALLY THE JUNE US-USSR SUMMIT MEETING. OUR ALLIES, IN TURN, EXPRESS INCREASING CONCERN OVER POSSIBLE US-SOVIET DECISION-MAKING ON CSCE OVER THE HEADS OF WESTERN EUROPEANS.

2. POLITICAL AND SECURITY ISSUES -- AGENDA ITEM 1.

THE FINNS TABLED A NEW PARAGRAPH CALLING FOR RESPECT FOR THE RIGHT OF PARTICIPANT STATES TO "DETERMINE THEIR OWN LEGISLATIVE AND REGULATORY SYSTEMS." OUR NATO ALLIES AND MANY NEUTRALS HAVE SHARPLY REJECTED THIS REFORMULATION OF

LONGSTANDING SOVIET APPEAL FOR REFERENCE TO "NATIONAL LAWS AND CUSTOMS." PAINSTAKING DRAFTING ON THE "NON INTERVENTION" PRINCIPLE CONTINUED, WITH THE WEST ATTEMPTING DIFFERENT FORMULAE TO DEFUSE THE BREZHNEV DOCTRINE. BOTH SIDES IN THE MILITARY SECURITY SUBCOMMITTEE STUCK CLOSELY TO THEIR ORIGINAL POSITIONS, WITH VIRTUALLY NO PROGRESS ON PRIOR NOTIFICATION OF MILITARY MANEUVERS AND GEOGRAPHIC AREA. PROPOSED COMPROMISES FOR TIMING ON PRIOR NOTIFICATION OF MANEUVERS REMAINED FAR APART, AND WARSAW PACT STATES AGAIN INDICATED DESIRE FOR MINIMUM DETAIL IN ANY AGREEMENT. INFORMAL SESSIONS WHICH MIGHT CLOSE SOME GAPS HAVE BEEN PROPOSED, BUT THE NETHERLANDS CONTINUES TO RESIST THIS IDEA.

3. ECONOMIC AND SCIENTIFIC COOPERATION -- AGENDA ITEM 2.

THE FULL COMMITTEE ATTEMPTED TO FORMULATE PREAMBULAR WORDING FOR "DEVELOPING" COUNTRIES, BUT THE EASTERN ATTITUDE TO MENTIONING LDCS IN EUROPE WAS NEGATIVE. SLIGHT PROGRESS WAS MADE ON DRAFTING RECOMMENDATIONS ON BUSINESS CONTACTS, BUT THE SCIENCE AND TECHNOLOGY SUBCOMMITTEE REMAINED DEADLOCKED ON FORMULATIONS RELATED TO "DEVELOPING COUNTRIES," "RECIPROCITY" AND "DIRECT CONTACTS."

4. HUMANITARIAN COOPERATION -- AGENDA ITEM 3.

THE FINNS TABLED A FRESH VERSION OF THE KEY PREAMBULAR PARAGRAPH BASING IMPLEMENTATION OF BASKET 3 PROPOSALS ON RESPECT FOR PRINCIPLES DECLARATION. IN CONTRAST TO THEIR EARLIER RESPONSES TOWARD FINNISH EFFORTS, THE SOVIETS DID NOT REJECT THIS VERSION, AND SOME EASTERN STATES SHOWED CONFIDENTIAL

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POSITIVE REACTIONS. THE ATMOSPHERICS IN HUMAN CONTACTS AND INFORMATION SUBCOMMITTEE SESSIONS HAVE IMPROVED AND DISCUSSION IS CONGENIAL, BUT HARDLY ANY PROGRESS HAS BEEN MADE ON SUBSTANTIVE ISSUES. SISCO

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